

Know Your State's Abortion Laws

A Guide for Medical Professionals

Since *Roe v. Wade* was overturned in June 2022, medical providers across the country have struggled to understand their state's abortion laws, which contain undefined terms and non-medical language.

Fear and confusion throughout the medical community has led some hospitals to adopt policies that are overly strict or burdensome, causing patients to be denied care in emergencies. While the law remains in flux and some questions have no clear answers, this document aims to provide clarification, where possible, of what conduct is still permitted in your state. Know what your state's law does and does not require, so you can advocate for yourself and your patients.

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Last updated April 2024





Key Takeaways

Providing contraception, including emergency contraception, is legal.

Providing medical care for pregnancies with no cardiac activity is legal.

Providing information about how to obtain a legal abortion in another state is legal.

Abortion is prohibited under Missouri law, but the law provides an affirmative defense where the patient has a "medical emergency," meaning an "immediate abortion" is necessary to "avert death" or "a serious risk of substantial and irreversible physical impairment of a major bodily function."

Litigation of the constitutionality of the ban is ongoing.

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Definition of Abortion & Contraception

ABORTION

Missouri law defines "abortion" as (a) "[t]he act of using or prescribing any instrument, device, medicine, drug, or any other means or substance with the intent to destroy the life of an embryo or fetus in his or her mother's womb"; or (b) "intentional termination of the pregnancy... by using or prescribing any instrument, device, medicine, drug, or other means or substance with an intention other than to increase the probability of a live birth or to remove a dead unborn child."¹

Miscarriage care, which is widely understood to mean care provided when there is no fetal cardiac activity, is not illegal, so long as the intention of the provider is to "remove a dead unborn child."² Missouri law does not explicitly exclude ectopic pregnancies from the definition of abortion, but there are a few key reasons why terminating an ectopic pregnancy would likely be justifiable under Missouri law. First, tubal ectopics are not in the "womb," so terminations are arguably not included in the definition of abortion. Additionally, terminating an ectopic pregnancy should, in the vast majority of cases, be permissible in medical emergencies (see below).

There is no explicit crime of self-managed abortion in Missouri, and Missouri law states that a pregnant person "shall not be prosecuted for a conspiracy to violate" the Missouri trigger ban.³ However, the Jackson County Prosecutor has also stated in litigation that "[a]lthough the criminal provisions state that '[a] woman upon whom an abortion is performed or induced in violation of this subsection shall not be prosecuted for a conspiracy to violate the provisions of this subsection' the language permits prosecution of a woman acting as the princip[al] in termination of her pregnancy."^{4, 5}

CONTRACEPTION

Contraception, including emergency contraception, is legal.⁶

Abortion Bans

Trigger Ban: Missouri's total abortion ban is the socalled "trigger ban," which took effect on June 24, 2022. The ban states that "no abortion shall be [knowingly] performed or induced upon a woman."⁷

The criminal penalties for violating the ban are: (1) a person can be charged with a class B felony,8 which is punishable by between 5-15 years⁹ and (2) "[i]f the person has gained money or property through the commission of the offense," they can be courtordered to pay criminal fines "not exceeding double the amount of the person's gain from the commission of the offense."10 Additionally, any medical provider who "willfully and knowingly" performs an abortion or violates other restrictions on abortion care in Missouri is subject to having their "license, application for license, or authority to practice [their] profession . . . in the state of Missouri rejected or revoked by the appropriate state licensing board."11 Finally, medical providers may face "civil liability for medical malpractice for negligent acts or certification" related to abortion care.12 The trigger ban is currently in effect, but a lawsuit is ongoing challenging the ban as unconstitutionally imposing one narrow religious doctrine on all residents.13

Other Bans and Restrictions: If the trigger ban is ever blocked by court order, abortion care will not become legal across the board in Missouri. Instead, a series of cascading gestational age bans in Missouri will continue to operate even if the most restrictive ban is blocked by a court. If the trigger ban is blocked, another abortion ban found in the Missouri Revised Statutes that bans abortion at eight weeks LMP will remain in effect.¹⁴ If the eight-week ban is blocked, then a fourteen-week ban will remain in effect.¹⁵ If the fourteen-week ban is blocked, then an





eighteen-week ban will remain in effect.¹⁶ If the eighteen-week ban is blocked, then a twenty-week ban will remain in effect.¹⁷ And if the twenty-week ban is blocked, then a ban on abortion of any pregnancy that a physician determines to be "viable" will remain in effect. In making a determination of viability under the viability ban, the physician must "perform or cause to be performed such medical examinations and tests as are necessary to make a finding of the gestational age, weight, and lung maturity" of the fetus and "enter such findings and determination of viability" in the pregnant person's medical record.¹⁸

Additionally, other abortion restrictions are currently in effect, including a 72-hour waiting period and biased counseling requirements,¹⁹ parental involvement laws,²⁰ and medication abortion restrictions.²¹ As discussed more fully below, some of Missouri's restrictions continue to apply to abortions performed in cases of medical emergency. Moreover, if an abortion is performed in Missouri in violation of the total abortion ban, a provider may also be penalized under one of these other restrictions. These restrictions will continue to apply even if the total ban is enjoined.

"Medical Emergency" Affirmative Defense to Abortion Bans

There is an exception to Missouri's total abortion ban for "cases of medical emergency" that operates as an affirmative defense. Missouri does not have exceptions for rape or incest.

Language of Exception: Missouri's abortion ban states that "[i]t shall be an affirmative defense" to an alleged violation of the ban "that the person performed or induced an abortion because of a medical emergency."²² Because the exception operates as an affirmative defense, it is very limited. In contrast to an exception, which should prevent a person from being sued or criminally charged in the first place, an affirmative defense is a defense that a defendant, who has either already been charged with a crime or sued civilly, can introduce into evidence that, if proven, defeats liability or conviction. It is important to note that an affirmative defense does not mean that a physician will not be sued or arrested in the first place. Rather, this affirmative defense may help a physician defendant be acquitted of charges under the abortion ban.

Missouri's medical emergency affirmative defense applies where, based on "reasonable medical judgment," a condition "so complicates the medical condition of a pregnant woman as to necessitate the immediate abortion of her pregnancy to avert the death of the pregnant woman or for which a delay will create a serious risk of substantial and irreversible physical impairment of a major bodily function of the pregnant woman."23 "Reasonable medical judgment" is "a medical judgment that would be made by a reasonably prudent physician, knowledgeable about the case and the treatment possibilities with respect to the medical conditions involved."24 "Major bodily function" is not defined in the total abortion ban, but it is defined in the "viability" ban as "includ[ing], but [] not limited to, functions of the immune system, normal cell growth, digestive, bowel, bladder, neurological, brain, respiratory, circulatory, endocrine, and reproductive functions."25

Legal Requirements in Emergencies: If a physician has determined that the medical emergency provision applies, a physician must still comply with some Missouri abortion restrictions that were passed before *Dobbs*. Some pre-*Dobbs* abortion restrictions themselves contain medical emergency affirmative defenses available in criminal, civil, and administrative proceedings. Providers seeking to use the affirmative defense "shall have the burden of persuasion that the defense is more probably true than not."²⁶



A notable provision which applies in cases of medical emergency is counseling requirements:

• Information on "Medical Risks": The same provider that will perform or induce the abortion must inform the patient orally and in person of: "(1) The immediate and long-term medical risks to the woman associated with the proposed abortion method including, but not limited to, infection, hemorrhage, cervical tear or uterine perforation, harm to subsequent pregnancies or the ability to carry a subsequent child to term, and possible adverse psychological effects associated with the abortion; and (2) The immediate and long-term medical risks to the woman, in light of the anesthesia and medication that is to be administered, the unborn child's gestational age, and the woman's medical history and medical conditions."27

Other provisions which apply but which practically speaking are likely meaningless in medical emergencies, are as follows:

- **Prohibited Reasons:** The physician may not perform the abortion if they know that the patient is "seeking the abortion solely because of the sex or race" or "solely because of a prenatal diagnosis, test, or screening indicating Down Syndrome or the potential of Down Syndrome."²⁸ The physician must certify as such in the abortion report completed after the procedure.²⁹ An individual who is experiencing a medical emergency under Missouri law would presumably not be seeking an abortion "*solely* because of" the sex, race, or diagnosis of an embryo or fetus.
- Voluntary and Informed Consent: "If the physician has reason to believe that the woman is being coerced into having an abortion," the physician must inform the patient about the availability of services including rape crisis centers, domestic violence shelters, and orders of

protection, and provide them with "private access to a telephone and information about such services."³⁰

EMTALA

A federal law called the Emergency Medical Treatment & Labor Act (EMTALA) requires emergency abortion care in some cases. EMTALA requires Medicare-participating hospitals with emergency departments (which is most hospitals), to provide medical screening³¹ and stabilizing medical treatment to patients experiencing a medical emergency condition,32 including patients in labor or with emergency pregnancy complications.³³ Under the EMTALA statute, "to stabilize" means to provide medical treatment necessary to ensure, "within reasonable medical probability, that no material deterioration of the condition is likely."34 Patients can be transferred to a different hospital once they are stable or if certain conditions are met such as the medical benefits of transfer outweigh the increased risks to the patient. Where a hospital transfers a patient without first stabilizing them, the hospital still must provide "the medical treatment within its capacity which minimizes the risks to the individual's health "35 EMTALA defines medical emergency to include "acute symptoms of sufficient severity (including severe pain) such that the absence of immediate medical attention could reasonably be expected to result in-(i) placing the health of the individual (or, with respect to a pregnant woman, the health of the woman or her unborn child) in serious jeopardy, (ii) serious impairment to bodily functions, or (iii) serious dysfunction of any bodily organ or part."36 For pregnant patients, the U.S. Department of Health and Human Services ("HHS") guidance says that EMTALA includes, but is not limited to: "ectopic pregnancy, complications of pregnancy loss, or emergent hypertensive disorders, such as preeclampsia with severe features."37

HHS issued guidance after Roe v. Wade was

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overturned emphasizing that stabilizing treatment required by EMTALA could include abortion care if the examining physician or other qualified medical personnel determines that such treatment is required to stabilize a patient experiencing an emergency medical condition, including a condition that is "likely or certain to become emergent without stabilizing treatment."³⁸ The guidance reiterates that if EMTALA requires the provision of abortion care, then EMTALA trumps any state law prohibiting or restricting access to abortion.

Litigation is ongoing about the scope of EMTALA with respect to abortion. A federal district court in Idaho has held that EMTALA trumps the narrower state law that only permits abortion if the patient's life is in danger, but the U.S. Supreme Court has blocked that decision while it considers the case, and a decision is expected in June 2024.39 Meanwhile, a federal appeals court has affirmed a lower court decision that temporarily blocked federal enforcement of HHS' guidance in Texas, but the practical effect of that ruling in Texas is unclear, as the medical emergency exception to Texas's abortion bans purports to cover the same kind of patients as those contemplated by the EMTALA guidance.40 Furthermore, HHS recently cited hospitals in Kansas, Missouri and Florida for violating EMTALA by failing to provide abortion care to a patient with preterm premature rupture of membranes ("PPROM").41

Other Federal Laws & Professional Guidelines

In addition to EMTALA, hospitals and/or medical providers are required to abide by the following:

Conditions of Participation in Medicare and Medicaid (COP): The federal COP regulations require hospitals that participate in Medicare and Medicaid to inform patients of their rights in advance of furnishing or discontinuing care which include: the right to be informed of their health status, be involved in care planning and treatment, and participate in the development of their plan of care.⁴²

Protection Against Discrimination in Employment: The federal law known as the Church Amendments prohibits hospitals that receive certain federal funds from discriminating against health care providers who participate or are willing to participate in abortion care or sterilization procedures.⁴³

Medical Malpractice: While this document does not detail state-specific medical malpractice law, medical providers should be aware that they risk liability under state medical malpractice law for failing to provide pregnant patients with the standard of care.⁴⁴

Resident Training: The Accreditation Council for Graduate Medical Education (ACGME) requires that accredited programs provide access to training in the provision of abortion.⁴⁵ The federal law known as the Coats-Snowe Amendment both protects medical professionals in learning to provide abortion, and limits the government's ability to penalize programs or institutions that fail to comply with ACGME requirements.⁴⁶

Documentation & Reporting

Generally, Missouri law does not require documentation of irrelevant or non-medical information in patient charts. Nor does it require reporting patients who receive abortions out of state or self-manage their own abortion to law enforcement.47 All documentation must be "maintained in the permanent files of the abortion facility or hospital in which the abortion was performed for a period of seven years48 and are confidential.49 The only abortion-specific documentation and reporting requirements in Missouri are:





Emergency Documentation: Missouri law requires that when a physician performs an abortion under the "medical emergency" exception, the physician who performed or induced the abortion "clearly certif[ies] in writing the nature and circumstances of the medical emergency" and signs the certification.⁵⁰ Additionally, the abortion, and the "physician certification that the abortion was due to a 'medical emergency," must be reported to the Department of Health and Senior Services as part of the "abortion report" discussed immediately hereafter.⁵¹

Some hospitals may impose additional documentation requirements for abortions performed as medical emergencies, including attestations by multiple physicians and/or approvals by an ethical review board. While intended to insulate the hospital from liability, these are not legal requirements.

Abortion Reporting: Missouri law requires that when a physician performs an abortion, the physician must complete an "individual abortion report" in which they "certif[y] that the physician does not have any knowledge that the woman sought the abortion solely because of a prenatal diagnosis, test, or screening indicating Down Syndrome or the potential of Down Syndrome, ... [or] because of [its] sex or race." The "abortion report[] shall be signed by the attending physician who performed or induced the abortion[,] submitted to the department within forty-five days from the date of the abortion," and "made a part of the medical record of the patient of the abortion facility or hospital in which the abortion was performed or induced."⁵²

Complication Reporting: For any patient that receives post-abortion care for a complication (which is not defined in the law), the physician providing the care must submit an "individual complication report" including: (1) "[t]he date of the abortion," (2) "[t]he name and address of the abortion facility or hospital where the abortion was

performed or induced," and (3) "[t]he nature of the abortion complication diagnosed or treated." The report "shall be signed by the physician providing the post-abortion care and submitted to the department within forty-five days from the date of the post-abortion care."⁵³

Fetal Death Reporting: "Each spontaneous fetal death of twenty completed weeks gestation or more" from last menstrual period, *or* which weighs 350 grams or more, "shall be reported within seven days after delivery to the local registrar or as otherwise directed by the state registrar."⁵⁴ A "spontaneous fetal death" is defined as "a noninduced death prior to the complete expulsion or extraction from its mother of a fetus, irrespective of the duration of pregnancy."⁵⁵

"When a dead fetus⁵⁶ is delivered in an institution, the person in charge of the institution or his or her designated representative shall prepare and file the report."⁵⁷ "When a dead fetus is delivered outside an institution, the physician in attendance at or immediately after delivery shall prepare and file the report." If the spontaneous fetal death occurs without any medical attendance at or immediately after delivery, or when inquiry is otherwise required by the medical examiner or coroner, the "medical examiner or coroner shall investigate the cause of spontaneous fetal death and shall prepare and file the report within seven days."⁵⁸

Other Mandatory Reporting: Abortion providers that have "prima facie evidence"⁵⁹ that a patient "has been the victim of statutory rape in the first degree or statutory rape in the second degree,⁶⁰ or if the patient is under the age of eighteen, that he or she has been the victim of sexual abuse, including rape . . . or incest, shall be required to report such offenses in the same manner as provided for by section 210.115."⁶¹



All other general mandatory reporting to the Missouri Children's Division, Department of Health and Senior Services, etc., also applies for abortion patients.⁶² This includes reporting of child abuse or neglect, which includes physical, sexual, and emotional abuse, human trafficking,⁶³ and abuse of an adult with a disability.⁶⁴

Electronic Medical Records: Many electronic medical record systems (EMRs) allow healthcare providers to securely share patient records across healthcare institutions.⁶⁵ While EMRs have settings that allow patients to choose how and when their records are shared, hospital systems often instead use their EMR's default settings that widely share patient records. Though often done for continuity of care purposes, these settings may put abortion providers and patients (or patients obtaining other sensitive care) at risk, and many patients do not know their records are shared in this way.66 We encourage you to discuss alternative settings with your institution's compliance officers, counsel, and/or technology officers, who may be able to offer customized solutions.67

Counseling & Referral

Speech about abortion is legal in Missouri. Medical professionals in Missouri can thus (1) provide accurate options counseling, including about abortion; and (2) refer patients to medical providers in states where abortion is legal. Missouri has some additional requirements for abortion-related counseling:

Documentation of Referral: This requirement applies to all "abortion facilit[ies]" and "family planning agenc[ies]" located in Missouri, as well as any "agents or employees acting within the scope of his or her authority or employment" at those abortion facilities or family planning agencies.⁶⁸ An "abortion facility" is defined as a "clinic, physician's office, or any other place or facility in which abortions are performed or induced other than a hospital."⁶⁹ A hospital may, however, qualify as a family planning agency.⁷⁰

Whenever an abortion facility or family planning agency "provides to a woman considering an abortion the name, address, telephone number, or website of an abortion provider that is located outside of the state," the facility or agency must also provide "printed materials produced [and provided free of cost] by the department under section 188.027." If counseling and/or referrals take place online, the facility or agency must still offer the printed materials to the patient and, if the patient requests, the printed materials must be sent to the patient "at no cost to her the same day or as soon as possible either electronically or by U.S. mail overnight delivery service or by other overnight or same-day delivery service to an address of [the patient]'s choosing."71

Referrals for Young People Under 18: Medical professionals in Missouri can also provide this same counseling and referral to young people under 18. Under Missouri law, a physician may not "cause, aid, or assist a minor to obtain an abortion" without complying with parental consent or judicial bypass requirements.⁷² But according to the Supreme Court of Missouri, providing people under 18 with information and counseling related to abortion does not constitute prohibited "aid" or "assistance."⁷³

Counseling for Miscarriages: In the case of "spontaneous fetal demise" that occurs at a health facility before twenty weeks of gestation, the facility must provide the patient with counseling or refer them to "another provider of appropriate counseling services."⁷⁴

Medication Abortion

All of the requirements discussed in this memo apply to both procedural and medication abortion. Missouri also has additional rules that apply



specifically to "any drug or chemical is used for the purpose of inducing an abortion" including RU-486 (mifepristone). Practically speaking, now that abortion is largely prohibited in Missouri, these rules only apply to abortions performed in "medical emergencies." That means that when these drugs are used for medical care that does not fall within the legal definition of abortion, the rules do not apply. Thus, when these drugs are used to treat patients for miscarriage care where no cardiac activity is present, or for cervical dilation, the rules for "abortioninducing drugs" do not apply.

The following rules apply to the use of "abortioninducing drugs" for patients needing abortions in medical emergencies. A physician must provide the medication(s) and be physically present in the room when it is taken. The physician, "or a person acting on such physician's behalf" must then "make all reasonable efforts to ensure that the patient returns" for a follow-up visit, though a follow up visit is not necessary where the termination of their pregnancy is confirmed and the patient is "assessed by a licensed physician" in the initial appointment.⁷⁵

A physician prescribing mifepristone (or any other drug used for the purpose of inducing an abortion whose FDA label includes any clinical study in which more than 1% of patients required surgical intervention)76 must have a complication plan approved by the Missouri Department of Health and Senior Services which includes "any information deemed necessary by the department to ensure the safety of any patient suffering complications as a result of the administration of the drug or chemical in question." However, no complication plan is required "where the patient is administered the drug in a medical emergency at a hospital and is then treated as an inpatient at a hospital under medical monitoring by the hospital until the abortion is completed."77

Disposition of Fetal Tissue Remains

Fetal Tissue After an Abortion: Fetal tissue removed during an abortion can be used "to determine the cause or causes of any anomaly, illness, death, or genetic condition of the fetus, the paternity of the fetus, or for law enforcement purposes."78 All tissue not used for those purposes must be submitted to a board-eligible or certified pathologist who will perform an examination and produce a tissue report. If, in their examination, the pathologist "fails to identify evidence of a completed abortion," the pathologist must notify the facility within twenty-four hours.79 The tissue report will be filed with (a) the state department of health and senior services, and (b) the facility where the abortion was performed or induced, where the report shall become "part of the patient's permanent record."80

Fetal Tissue After "Spontaneous Fetal Demise":

Every licensed health care facility must have written standards for disposition of fetal tissue in the case of "*spontaneous* fetal demise . . . after a gestation period of less than twenty completed weeks."⁸¹ Acceptable standards must be in accordance with state law and administrative rules and may include "cremation, interment by burial, incineration in an approved medical waste incinerator, or other means authorized by the director of the department of health and senior services. . . . If the remains are disposed of by incineration, the remains shall be incinerated separately from other medical waste."⁸²

In the case of spontaneous fetal demise—but not abortion—the pregnant person "has the right to determine the final disposition of the remains of the fetus, regardless of the duration of the pregnancy," and "may choose any means of final disposition authorized by law or by the director of the department of health and senior services."⁸³ Within twenty-four hours of a "miscarriage [that] occurs





spontaneously or accidentally" at a health care facility, the facility must provide a written copy of the facility's standards and disclose to the formerly pregnant person, orally and in writing, the patient's right to determine the final disposition of the fetus.⁸⁴ **Embryonic Tissue:** Missouri does not have any laws explicitly regulating the disposition of embryonic tissue remains.

Need legal advice?

This document should not be construed as legal advice. If you need individualized legal advice, please contact the <u>Abortion Defense Network</u>, where you will be matched with a pro bono attorney.

The Abortion Defense Network is managed by the <u>Lawyering Project</u> in partnership with the <u>American</u> <u>Civil Liberties Union, Center for Reproductive Rights</u> (CRR), If/When/How: Lawyering for Reproductive Justice, National Women's Law Center (NWLC), and Resources for Abortion Delivery (RAD).



References

- ¹ Mo. Rev. Stat. § 188.015(1).
- ² Mo. Rev. Stat. §§ 188.015(1), 194.005
- ³ <u>Mo. Rev. Stat. § 188.017.2</u>.

⁴ Br. for Resp./Cross-Claimant Jean Peters Baker's Suggestions in Opp. to State Resps' Mot. To Dismiss and Mot. To Strike, *Blackmon v. Missouri*, No. 2322-CC00120 at 10 n.3. (St. Louis City Circuit Court Div. 18 Aug. 14, 2023).

⁵ Any patient facing prosecution or investigation because of a pregnancy outcome, including an accusation that they engaged in self-managed abortion in violation of the law, can contact If/When/How's Repro Legal Helpline at <u>www.reprolegalhelpline.org</u> to speak to a lawyer.

⁶ Mike Parson (@GovParsonMO), Twitter (June 29, 2022, 6:35 PM), <u>https://twitter.com/GovParsonMO/status/1542275558507220993?s=20&t=0ItTlj96JiGlukxyPsXTQQ</u> (Governor Mike Parson stating, "To address any misinformation: Missouri law has not changed the legality of contraceptives. Contraceptives are not abortions and are not affected by the Right to Life of the Unborn Child Act[, Mo. Rev. Stat. § 188.017].").

- ⁷ <u>Mo. Rev. Stat. § 188.017</u>.
- ⁸ <u>Mo. Rev. Stat. § 188.017.2</u>.
- ⁹ <u>Mo. Rev. Stat. § 558.011.1(2)</u>.
- ¹⁰ <u>Mo. Rev. Stat. § 558.002.1(7)</u>.
- ¹¹ <u>Mo. Rev. Stat. §§ 188.038.4, 188.065, 188.017.2</u>.
- ¹² Mo. Rev. Stat. § 188.085.
- 13 Rev. Traci Blackmon et al. v. State of Missouri, Cause No. 2322-CC00120 (22nd Circuit Ct.).
- ¹⁴ <u>Mo. Rev. Stat. § 188.056</u> (eight-week ban).
- ¹⁵ Mo. Rev. Stat. § 188.057 (fourteen-week ban).
- ¹⁶ Mo. Rev. Stat. § 188.058 (eighteen-week ban).



- ¹⁷ Mo. Rev. Stat. § 188.375 (twenty-week ban).
- ¹⁸ <u>Mo. Rev. Stat. § 188.030</u> (ban at "viability").

¹⁹ <u>Mo. Rev. Stat. §§ 188.027.1, .027.5</u> (seventy-two hour waiting period, mandatory biased counseling); <u>Mo. Rev. Stat. §</u> <u>188.039.2</u> (requirement that the same physician who performs the abortion provide counseling).

²⁰ Mo. Rev. Stat. § 188.028 (parental consent or judicial bypass for young people under 18).

²¹ Mo. Rev. Stat. § 188.021 (mifepristone complication plan).

²² Mo. Rev. Stat. § 188.017.3.

²³ Mo. Rev. Stat. § 188.015(7).

- ²⁴ Mo. Rev. Stat. § 188.015(9).
- ²⁵ Mo. Rev. Stat. § 188.030.
- ²⁶ Mo. Rev. Stat. § 188.075.2.
- ²⁷ Mo. Rev. Stat. § 188.027.5.
- ²⁸ Mo. Rev. Stat. § 188.038.2-.3.
- ²⁹ Mo. Rev. Stat. § 188.052.1.
- ³⁰ Mo. Rev. Stat. § 188.027.4.
- ³¹ EMTALA, 42 USC § 1395dd(c)(1)(A).
- ³² EMTALA, 42 USC § 1395dd(b)(1)(A).
- ³³ EMTALA, 42 USC § 1395dd(e)(1).
- ³⁴ EMTALA, 42 U.S.C. § 1395dd(e)(3)(A).
- ³⁵ <u>EMTALA, 42 USC § 1395dd(c)(1)(B)-(c)(2)(A)</u>.
- ³⁶ <u>EMTALA, 42 U.S.C. § 1395dd(e)(1)</u>.

³⁷ CMS, Reinforcement of EMTALA Obligations Specific to Patients who are Pregnant or are Experiencing Pregnancy Loss (updated July 2022).

³⁸ CMS, Reinforcement of EMTALA Obligations Specific to Patients who are Pregnant or are Experiencing Pregnancy Loss (updated July 2022).

³⁹ State of Idaho v. United States, No. 23-726 (U.S. Jan. 5, 2024).

40 Texas v. Becerra, No. 23-10246, 2024 WL 20069 (5th Cir. Jan. 2, 2024).

⁴¹ CMS, Freeman Health System—Freeman West, Statement of Deficiencies and Plan of Correction (April 10, 2023); CMS, University of Kansas Hospital, Statement of Deficiencies and Plan of Correction (April 10, 2023); HHS Secretary Xavier Becerra Statement on EMTALA Enforcement (May 1, 2023).

⁴² 42 C.F.R. <u>§§ 482.13(a)(1), (b)(1), (b)(2)</u>.

⁴³ Know Your Rights: Existing Laws May Protect Health Care Professional Who Provide or Support Abortion from Discrimination in Employment, NAT'L WOMEN'S LAW CTR. (Feb. 9, 2023), <u>https://nwlc.org/resource/know-your-rights-existing-laws-may-protect-health-care-professionals-who-provide-or-support-abortion-from-discrimination-in-employment/</u>.

⁴⁴ <u>Mo. Rev. Stat. § 516.105</u>; <u>Mo. Rev. Stat. § 538.225</u> (requiring plaintiff to submit a "written opinion of a legally qualified health care provider which states that the defendant health care provider failed to use such care as a reasonably prudent and careful health care provider would have under similar circumstances").

⁴⁵ Accreditation Council for Graduate Med. Educ., *ACGME Program Requirements for Graduate Medical Education in Obstetrics and Gynecology*, ACCREDITATION COUNCIL FOR GRADUATE MED. EDUC. (Sept. 17, 2022), https://www.acgme.org/globalassets/pfassets/programrequirements/220_obstetricsandgynecology_9-17-2022_tcc.pdf. ⁴⁶ 42 U.S.C. § 238n.

⁴⁷ There is no reason to report a self-managed abortion to the police. Fact sheets from If/When/How with additional detail, including some state-specific fact sheets, are available <u>here</u>. If/When/How adds state-specific fact sheets to this folder as they are finalized.

- ⁴⁸ Mo. Rev. Stat. § 188.060.
- ⁴⁹ Mo. Rev. Stat. § 188.070.
- ⁵⁰ Mo. Rev. Stat. § 188.027.7.
- ⁵¹ <u>Mo. Rev. Stat. § 188.052; 19 CSR § 10-15.010</u>.
- ⁵² Mo. Rev. Stat. § 188.052.
- ⁵³ Mo. Rev. Stat. § 188.052.

⁵⁴ Mo. Rev. Stat. § 193.165.





⁵⁵ <u>Mo. Rev. Stat. § 193.015</u> ("[T]he death is indicated by the fact that after such expulsion or extraction the fetus does not breathe or show any other evidence of life such as beating of the heart, pulsation of the umbilical cord, or definite movement of voluntary muscles.").

⁵⁶ <u>Mo. Rev. Stat. § 194.005</u> (defining death to mean "[w]hen respiration and circulation are not artificially maintained, there is an irreversible cessation of spontaneous respiration and circulation," or "[w]hen respiration and circulation are artificially maintained, and there is a total and irreversible cessation of all brain function, including the brain stem and that such determination is made by a licensed physician.").

⁵⁷ Mo. Rev. Stat. § 193.165.

⁵⁸ <u>Mo. Rev. Stat. § 193.165</u> ("When a spontaneous fetal death occurs in a moving conveyance and the fetus is first removed from the conveyance in [Missouri], or when a dead fetus is found in [Missouri] and the place of the spontaneous fetal death shall be reported in [Missouri]. The place where the fetus was first removed from the conveyance or the dead fetus was found shall be considered the place of the spontaneous fetal death.").

⁵⁹ Prima facie evidence is evidence that, on its face, would raise a presumption of fact or conclusion.

⁶⁰ <u>Mo. Rev. Stat. §§ 566.032, 566.034</u>.

⁶¹ <u>Mo. Rev. Stat. § 188.023</u>.

⁶² Fact sheets from If/When/How with additional detail, including some state-specific fact sheets, are available <u>here</u>. If/When/How adds state-specific fact sheets to this folder as they are finalized.

63 Mo. Rev. Stat. § 210.115.

64 Mo. Rev. Stat. § 192.2405.

⁶⁵ For example, one EMR, Epic, uses a tool called Care Everywhere to securely share information between health care institutions (e.g., from one hospital system to another) and also allows for robust sharing internal to a single institution (e.g., a Texas hospital treating a patient may be able to see the patient's records from an Illinois hospital that is part of the same hospital system).

⁶⁶ For example, if a patient travels from a ban state to an access state for abortion care, or obtains an abortion in the ban state under an exception, then later obtains any type of healthcare at a different provider that uses the same EMR, the patient's records may be automatically shared with the second provider. If the second provider believes that the care violated the state's abortion ban, they may report it to authorities.

⁶⁷ In the past year, states and the federal government have taken steps to address these vulnerabilities, specifically for abortion and gender-affirming care. Maryland and California have passed bills that restrict disclosure of abortion-related records and require EMRs to develop tools to limit or prohibit such disclosure. As these laws are implemented, the landscape for how electronic abortion records are handled may change.

⁶⁸ <u>Mo. Rev. Stat. § 188.033</u>.

⁶⁹ Mo. Rev. Stat. § 188.015(2).

⁷⁰ See Title X, Missouri Family Health Council, Inc., <u>https://mfhc.org/programs-services/</u> (last visited Dec. 13, 2023).

- ⁷¹ Mo. Rev. Stat. § 188.033.
- ⁷² Mo. Rev. Stat § 188.025.
- ⁷³ Planned Parenthood of Kansas v. Nixon, 220 S.W.3d 732 (Mo. 2007).
- ⁷⁴ Mo. Rev. Stat. § 194.387.2.
- ⁷⁵ Mo. Rev. Stat. § 188.021.1.

⁷⁶ "When the Food and Drug Administration label of any drug or chemical used for the purpose of inducing an abortion includes any clinical study in which more than one percent of those administered the drug or chemical required surgical intervention after its administration, no physician may prescribe or administer such drug or chemical to any patient without first obtaining approval from the department of health and senior services of a complication plan from the physician for administration of the drug or chemical to any patient." Mo. Ann. Stat. § 188.021.2. The FDA label for mifepristone indicates that surgical intervention was required in more than 1% of cases where mifepristone was administered for abortion. Mifeprex, Food & Drug Administration Label at 13 (last updated Jan. 2023), https://www.accessdata.fda.gov/drugsatfda_docs/label/2023/020687Orig1s025Lbl.pdf.

⁷⁷ <u>Mo. Rev. Stat. § 188.021.2</u>.

⁷⁸ <u>Mo. Rev. Stat. § 188.047.5</u>.

⁷⁹ <u>Mo. Rev. Stat. § 188.047.1</u>.





- ⁸⁰ Mo. Rev. Stat. § 188.047.1; see also <u>19 CSR § 10-15.030</u> (detailing the types of exams required to be conducted).
 ⁸¹ Mo. Rev. Stat. § 194.384 (emphasis added); <u>Mo. Rev. Stat. 194.375</u> (defining disposition of fetal remains).
 ⁸² Mo. Rev. Stat. § 194.381.

⁸³ Mo. Rev. Stat. § 194.378.
 ⁸⁴ Mo. Rev. Stat. § 194.387.1.